

# *6<sup>th</sup> Zambia International Mining and Energy Conference and Exhibition*

The mining industry  
Understanding the issues

*Strictly Private  
and Confidential*

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# ***Agenda***

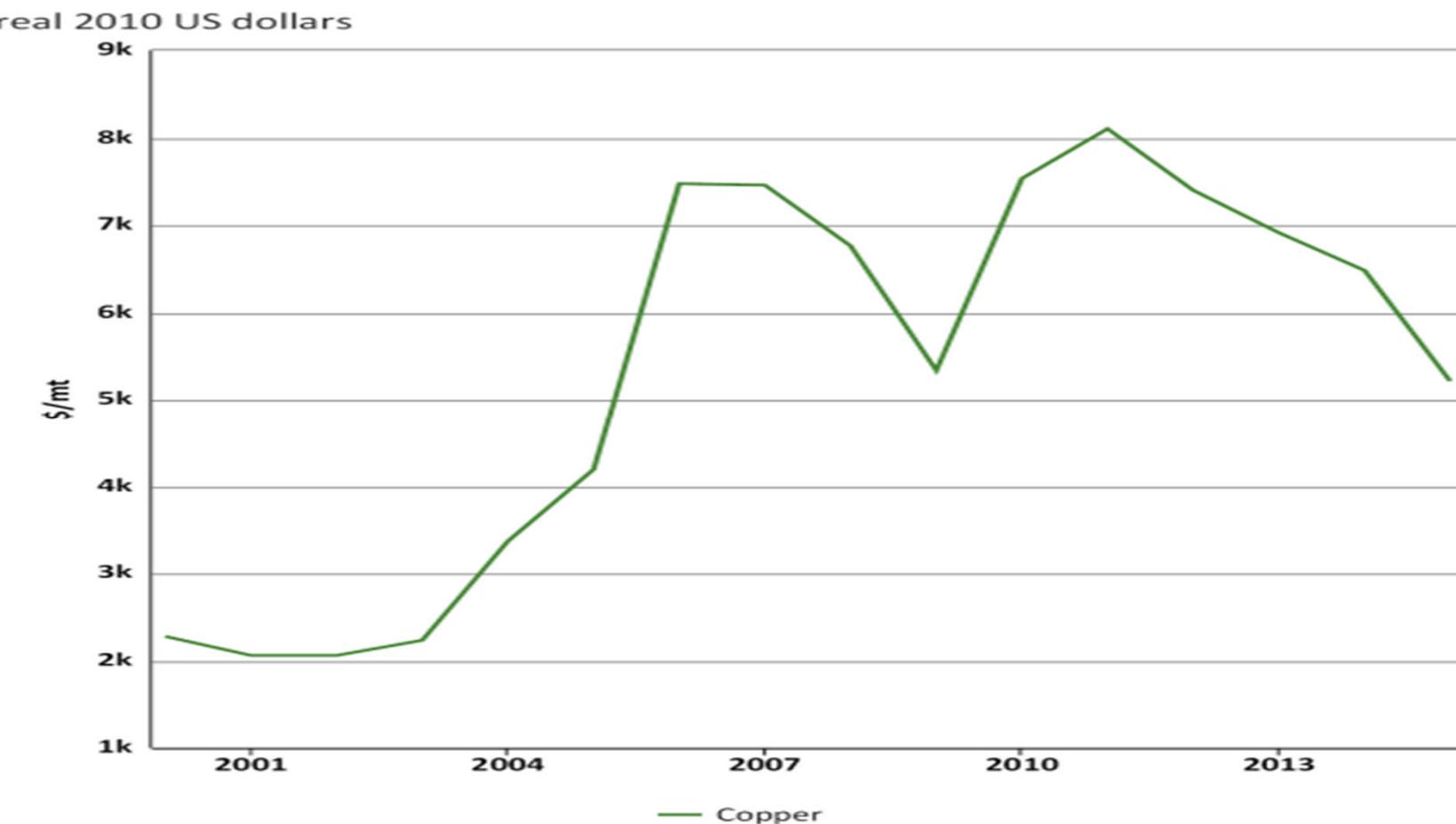
1. Global developments and trends
2. Mining industry and government challenges
3. Mining cycles and tax changes
4. Lessons from mineral rich developing countries

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## *Global developments and trends*

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## *Copper price from 2000 - 2016*

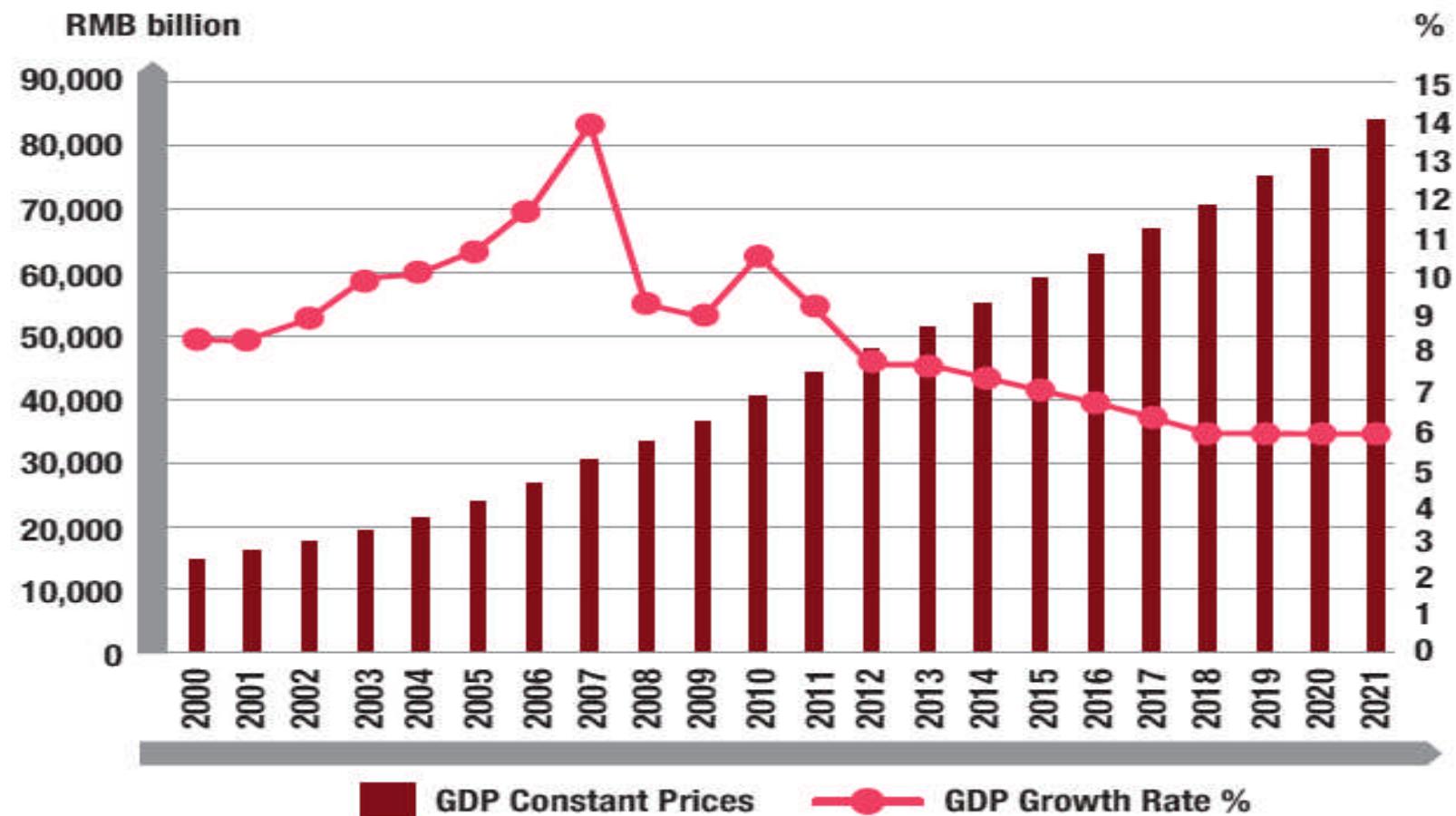


## ***Impact of 2008 financial crisis and global trends***

- The 2008 Financial Crisis Stunned China;
- China's reaction (over-reaction) caused massive overspending, and acceleration of construction;
- Demand for Cu between 2000 and 2014 grew by **1154%** (actual growth **132%**)
- Mining industry responded by ramping up production, capex & exploration;
- Capex amongst senior miners between 2009 and 2013 rose 947%
- Costs increased;
- China realized it was heading for a very bad ending;
- New Government Changed Course – China's Third Plenum:
  - *More trade liberalization, policies to spur innovation, factor price reform that weaken State Owned Enterprises, reduction of administrative interference in economy, 5 yr plan to combat corruption...;*
  - Effectively moving towards a market led economy;
  - Lower growth forecasts.

## *Chinese GDP from 2000 to 2021 – mine 2016*

**China GDP at constant prices and GDP growth rate (RMB billion)**



Source: IMF

## *Copper price forecast*

World Bank Copper Price Forecast to 2025  
(\$/mt)



Source: [World Bank Commodity Forecast Price Data, April 2016](#)

## ***Shareholder expectations***

- The new/ digital economy require less capital investment and yields higher returns in shorter time frame – Apple v BP
- Mining industry performance lagged behind other industries
- Shareholders demand better performance
- Result:
  - cost cutting measures to improve free cash flow events
  - exploration and capex strategy re-aligned
  - appetite for risk reduces - selection of projects / investment refined to minimize political risk and uncertainty.

## ***Market factors***

- 2015 Chinese slowdown in GDP growth - 6.7%
- Use of copper as financial collateral
- Digital and internet companies require less capital investment and yielded higher returns in shorter time frame
- Shareholders demand better performance
- Post 2008, Chinese demand resulted in long term cost increases and high capex expenditure with lower shareholder returns;
- Lower appetite for investment in mining sector;
- Significant cost cutting and down sizing;
- Govts re-aligning policies to retain mining sector investment and business

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## *Mining industry and government challenges*

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## ***Challenges faced by mining industry***

- Shareholder demands and returns – profitability and return on investment
- Capital intensive
- Long Life span of mine => high levels of uncertainty;
- Geological factors
- Stability of mining regime
- Profitability highly sensitive to market factors: supply, demand, price dependent on global factors

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## ***Key factors for assessing mining opportunities***

1. Geological potential
2. Infrastructure
3. Availability of skilled work force
4. System of land concession, title and mineral rights
5. Tax stability
6. Rule of law
7. Political stability and quality of governance
8. Social and environmental regulations

## ***Government objectives***

- Need to ensure greatest possible benefit for the public whilst simultaneously encouraging investments
- Key objectives include:
  - Increased investment, production, exports and job creation;
  - Inclusive growth and development;
  - Diversification
  - Building capacity –increase skills, knowledge, technology;
  - Creation of mining clusters and use of local suppliers

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## ***Government policy – balancing act***

Appropriate mining policy:

- Acknowledges need for investors to make sufficient returns to recoup investment that factor in the high risk, long term investment and uncertainty
- Targets broader resource based development, economic diversification, etc
- Avoid adverse social impacts – displacement of local communities, conflict of land use
- Minimise negative factors – pollution and waste dumping
- Creates an environment for value added processing and permanent/ long term mining cluster development

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*Mining cycle and tax changes*

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## ***Unique features of life cycle of a mine and taxation***

Phase 1 Exploration :

- Substantial cost phase with no income
- Highly risky
- Tax loss relief critical

Phase 2: Mine Development:

- High cost phase
- Purchase of capital inputs which need to be imported
- Require accelerated capital allowances
- Require import duty relief

Phase 3: Production:

- Only phase where revenue is earned from sale of minerals
- Susceptible to price fluctuations

Phase 4: Post mining

- No income, but significant rehabilitation costs
- Tax deductibility for rehabilitation provisions critical

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## **Zambia - key tax changes over last decade**

**2008** Introduction of windfall tax; increase in mineral royalties to 3%, introduction of variable profits tax and reduction of capital allowances;

**2009** Windfall taxes removed;

**2012** Mineral royalty increases from 3% to 6%, hedging income taxed separately;

**2013** Property transfer tax of 10% on transfer of mining rights;

**2014** Export duty on semi processed minerals 10% and customs duty on copper blisters etc. 15%;

**1 Jan 2015 – 30 June 2015** Single tier regime for mining companies - MRT for open pit mines 20%, MRT for underground mines 8%, CIT for mineral processing and tolling operations at 30%;

**1 July 2015** 9% MRT, 30% CIT for mining operations, 35% for processing

**1 June 2016** Variable MRT on copper 4% - 6%, MRT of 5% on other base metals

## ***Positive changes in mineral royalty***

<b>Category - MRT</b>	<b>1 Jan 2015 – 30 Jun 2015</b>	<b>Post 1 June 2016</b>
MRT on copper extracted from underground operations	8%	4% - 6%
MRT on copper extracted from open cast operations	20%	4% - 6%
MRT on other base metals extracted from underground operations	8%	5%
MRT on other base metals extracted from open cast operations	20%	5%

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## ***Current tax regime– effective 1 April 2016***

Recent changes to the Mineral Royalty Tax regime provided for the following:

- A reduction in the rate of mineral royalty for copper extracted from both underground and open cast mining operations to a range from 4% to 6% depending on the prevailing prices as follows;
  - 4% when the norm price of copper is less than USD 4,500 per tonne;
  - 6% when the norm price of copper is USD 6,000 or greater per tonne; and
  - 5% when the norm price of copper is between USD 4,500 and USD 6,000 per tonne.
- A reduction in the rate of mineral royalty for other base metals to 5% for both underground and open cast mining operations;
- A reduction in the rate of mineral royalty for energy and industrial minerals to 5% for both underground and open cast mining operations;
- A mineral royalty of 6% for gemstones and precious metals.

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## ***Changes to CIT regime***

- Corporate income tax on income earned from **mining operations is 30 percent**;
- Corporate income tax on income earned from **mineral processing is 35 percent**;
- Variable profit tax on income earned from mining operations will be up to **15 percent when taxable income exceeds 8 percent of the gross sales**;
- Deduction of tax losses carried forward to be **limited to 50 percent of taxable profits**.

## ***Mining Tax Regimes of Comparable Economies\*\****

<b>Country</b>	<b>CIT</b>	<b>Mineral Royalty (Copper and Base Metals)</b>	<b>Basis of Mineral Royalty</b>
Zambia (Current)	Basic Rate – 30/35% (mining/ processing)	4-6% - Open cast mining 4-6%- Underground mining	Norm Value/Gross Value
Botswana	Variable rate	3%	Gross Value
Congo, Republic of	30%	3%	Market Value
Democratic Republic of Congo	35%	2.0%	Adjusted Revenue*
Ghana	35%	5%	Gross Value
Tanzania	30%	4%	Market Value
Mozambique	32%	3%	
Zimbabwe	25%	2%	Invoice Value
Chile	18.5%	Variable (0% - 14%)	Taxable income

\*Transportation, analysis, insurance and marketing costs are deductible from taxable basis

\*\* Information accurate as at June 2015

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*Lessons from mineral rich developing countries*

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## ***Lessons from mineral rich developing countries***

### **Policy areas - UNCTAD**

#### **Supply Factors**

Enhance public and private efforts in exploration  
Address water, energy and transportation needs  
Encourage training of specialized engineers and mine technicians

#### **Policy stability & governance**

Use instruments that assure foreign investment of regime stability – assurance re property rights, tax and regulatory stability

#### **Taxation**

Consider geological endowment when setting taxes  
Prioritise profit based taxation  
Proactive tax enforcement and management of financial risks  
Recognise cyclical nature of mining  
Tax relief for capital costs to be recuperated quickly

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## *Lessons from mineral rich developing countries*

### **Policy areas - UNCTAD**

#### **Industry and local enterprise development**

Rely on capability of senior mining transnational corporations (TNCs) for efficient mineral production

Assist efforts of TNCs to develop local workforce and supplier capabilities

#### **Environmental and social impact**

Require comprehensive EIAs for project approval and ensure govt follow up on commitments

Implement local framework that protects rights of local communities and ensure their participation in mineral development

#### **Multi-stakeholder policy and collaborative approach**

Consultative process to create policy consensus, taxation policy, revenue / risk sharing between govt and private sector

#### **Creation of funds to manage volatility**

Absorbs excess revenue in boom times for draw down in times of low prices

## **Specific examples – Chile & Botswana**

### **Supply factors**

Availability of skilled workers & professionals  
Creation of strong mining culture – Chile has graduated more mining engineers than any other developing country

### **Political stability & quality of governance**

Posses high quality governance – Chile in 2015 ranked 23rd out of approx 180 countries in Corruptions Perception Index, likewise Botswana is also ranked as the least corrupt country in Africa (ranked 28 in 2015). Chile also a member of the OECD

### **FDI Policy**

Chile – Foreign investment statute:

- Good facilitation of JV between foreign investors and government
- Guarantees non-discriminatory treatment of foreign investors wrt to legal & regulatory provisions

Botswana – acknowledgement that “exploitation of mineral resources must depend on foreign capital investment and promotion of a satisfactory climate of investment is clearly of the greatest importance

## ***Specific examples – Chile & Botswana***

Acknowledgment that financial resources and technical expertise to develop and operate mines best achieved by TNCs

Botswana – acknowledgement that “exploitation of mineral resources must depend on foreign capital investment and promotion of a satisfactory climate of investment is clearly of the greatest importance

Development of Bamagwato Concession Ltd

Required significant infrastructure investment (150% of GDP) – govt invested in Shashe Dam and associated water pipelines, diesel power station, road and rail spur – through WB loan

Learning and experience with De-Beers

Govt of Botswana through 5% ownership of De-Beers by Debswana with access to high level data and information on operation of global diamond industry & market was able to negotiate better revenue distribution

## ***Specific examples – Chile & Botswana***

### **Mineral taxation**

Traditionally both Chile and Botswana have been low tax mining jurisdictions providing for accelerated depreciation, deferred customs payment on capital imports, use of non profits based taxes, and stable tax environment with few strategically formulated changes over the last 20 years

### **Tax policy more internationally orientated**

To encourage use of Chile as base for foreign TNCs –  
- tax incentives for regional headquarter companies

### **Creation of Copper Stabilisation Fund, followed by Economic and Social Stabilisation Funds**

Fiscal surpluses between 0.2 and 1% of GDP contributed to these funds

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## ***“Slower, weaker but not defeated” – PwC Mine 2016***

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